

Message Text

SECRET

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61

ORIGIN PM-07

INFO OCT-01 EUR-25 IO-14 ISO-00 ACDA-19 NSC-10 SS-20 SPC-03

USIE-00 OIC-04 OMB-01 CIAE-00 DODE-00 H-03 INR-10

L-03 NSAE-00 PA-04 RSC-01 PRS-01 NEA-10 TRSE-00

SAJ-01 INRE-00 SSO-00 NSCE-00 /137 R

DRAFTED BY PM/DCA:HCAMITTA:SBC

APPROVED BY ACDA/IR:RMILLER

ACDA/IR:DLIBBAUGH

EUR/RPM:VLEHOVICH

PM/DCA:VBAKER

JCS:WLAFFERTY (INFO)

OSD/ISA:LMICHAEL

NSC:MPOWER

S/S - MR. PICKERING

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O P 300138Z NOV 73

FM SECSTATE WASHDC

TO USMISSION NATO IMMEDIATE

INFO AMEMBASSY BONN PRIORITY

USMISSION GENEVA PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY VIENNA PRIORITY

USNMR SHAPE PRIORITY

S E C R E T STATE 234877

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: GUIDANCE ON STABILIZING MEASURES

REF: A. NATO 5733, B. VIENNA 9719, C. STATE 222698,
D. VIENNA 9824

VIENNA FOR USDEL MBFR

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GENEVA FOR USDEL CSCE

1. IN VIEW OF NEGOTIATING NEEDS STATED IN REF (B), WE BELIEVE IT IS DESIRABLE FOR ALLIES TO REACH EARLY AGREEMENT ON HANDLING STABILIZING MEASURES ISSUE. WE TABLED REF (C) AS A SUGGESTED FRAMEWORK FOR ACHIEVING AGREEMENT. WE BELIEVE THAT IT IS IMPORTANT FOR ALLIES THEMSELVES TO TRY TO RECONCILE THEIR DIFFERENCES AND BELIEVE THAT THIS REFERENCE REMAINS VALID BASIS FOR PROMOTING ALLIED CONSENSUS. IN SHORT, WE WOULD WISH TO AID EMERGENCE OF ALLIED CONSENSUS.

2. TO THIS END, FOLLOWING GUIDANCE REQUESTED IN PARA 5 OF REF (A) IS SUPPLIED:

A. WE DO NOT WISH TO ALTER LIST UNILATERALLY, BUT WE COULD CONSIDER AGREEING TO ALLIED CONSENSUS ON SHORTER

LIST FOR INITIAL PRESENTATION IF THAT EMERGES FROM SPC DISCUSSION. AS PER REF (C), WE HAVE INDICATED THAT THESE FOUR MEASURES WOULD ENHANCE THE VALUE OF AN AGREEMENT AND ARE ACCEPTABLE TO US SUBJECT TO ALLIED AGREEMENT. OUR MEMORANDUM ALSO INDICATES THAT WE SEE MERIT IN CONCENTRATING ON US AND SOVIET FORCES AND THEREFORE CAN ACCEPT APPLICATION OF THE MEASURES TO THESE FORCES, ALONE, AGAIN SUBJECT TO ALLIED AGREEMENT. WE ARE CONSCIOUS OF POSSIBLE PROBLEMS CONNECTED WITH PRESENTATION OF A LARGE PACKAGE, AND BELIEVE SPC SHOULD CONCENTRATE ON REACHING AGREEMENT AT LEAST ON TITLES OF THE MEASURES AND ON LIMITED SUBSTANCE INsofar AS A CONSENSUS DEVELOPS.

B. SEE DISCUSSION IN A ABOVE.

C. WE CAN ACCEPT ANY ONE OR MORE OF THE THREE RELEVANT MEASURES APPLYING TO ALL FORCES, IF ALLIES SO DECIDE. WE CANNOT AGREE TO MEASURE WHICH CALLS FOR RESTRAINT ON EXERCISES. THIS MEASURE IS BY ITS TERMS ONLY A "PRE" MEASURE, AND COULD BECOME AN OBSTACLE TO NEGOTIATIONS ON REDUCTIONS.

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D. WE ARE CONSCIOUS OF FLANK STATE CONCERNS AND HAVE NOT CONCEIVED OF THE PROPOSED LIST AS EXCLUSIVE. IT SHOULD ALSO BE RECALLED THAT OUR PROPOSED METHOD OF PRESENTATION TO THE EAST OF THESE MEASURES WOULD KEEP THIS FLEXIBILITY SINCE WE WOULD BE ABLE TO INTRODUCE OTHER ASSOCIATED MEASURES SUBSEQUENTLY. ACCORDINGLY, OUR PRESENTATION TO THE EAST SHOULD STATE THAT STABILIZING MEASURES ARE "TO INCLUDE. . ."

E. WE DO NOT CONSIDER PROVISION FOR ACCESSION OF OTHER STATES A SUBSTITUTE FOR ALLIED AGREEMENT ON SUBSTANCE OF STABILIZING MEASURES, BUT RATHER WE CONCEIVED OF IT AS AN OPEN DOOR FOR FUTURE ADHERENCE IF THE MEASURES WERE INITIALLY LIMITED TO US AND SOVIET FORCES.

3. WITH RESPECT TO QUESTIONS RAISED IN PARA 6 REF (A), WE PREFER TO AWAIT RESULTS OF SPC DISCUSSION. KISSINGER

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